

# **Application to Grant a Premises Licence in respect of Dorstone Playing Fields – Licensing Act 2003**

**Meeting: Licensing sub-committee**

**Meeting date: Monday 20 May 2024 at 10:00 a.m.**

**Report by: Senior Licensing Technical Officer**

## **Classification**

Open

## **Decision type**

This is not an executive decision

## **Wards affected**

Golden Valley North

## **Purpose**

To consider an application for a grant of an occasional premises licence in respect of Dorstone Playing Fields under the Licensing Act 2003.

## **Recommendation(s)**

That:

The sub committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- a) The steps that are appropriate to promote the licensing objectives,
- b) The representations (including supporting information) presented by all parties,
- c) The guidance issued to local authorities under Section 182 of the Licensing Act 2003, and
- d) The Herefordshire Council Statement of Licensing Policy 2020 – 2025.

## **Reasons for Recommendations**

Ensures compliance with the Licensing Act 2003

## Alternative options

1. There are a number of options open to the sub-committee:
  - a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003,
  - b) Grant the licence subject to modified conditions to that of the operating schedule where the sub-committee considers it appropriate for the promotion of the licensing objectives and add mandatory conditions set out in the Licensing Act 2003,
  - c) To exclude from the scope of the licence any of the licensable activities to which the application relates
  - d) To refuse to specify a person in the licence as the premise supervisor, or
  - e) To refuse the application

## Key considerations

### Licence Application

2. The application for the grant of an occasional premises licence has received relevant representations and is therefore brought before the sub-committee for determination.
3. Herefordshire Council Statement of Licensing Policy 2020 to 2025 states “All representation must be ‘relevant’ in that the representation relates to one or more of the licensing objectives, for example they must be about the likely effect of the grant of the application”. This followed paragraph 8.13 in the s182 Guidance which uses the same wording.
4. Paragraph 8.13 states *‘As well as responsible authorities, any other person can play a role in a number of licensing processes under the 2003 Act. This includes any individual, body or business entitled to make representations to licensing authorities in relation to applications for the grant, variation, minor variation or review of premises licences and club premises certificates, regardless of their geographic proximity to the premises. In addition, these persons may themselves seek a review of a premises licence. Any representations made by these persons must be ‘relevant’, in that the representation relates to one or more of the licensing objectives. It must also not be considered by the licensing authority to be frivolous or vexatious. In the case of applications for reviews, there is an additional requirement that the grounds for the review should not be considered by the licensing authority to be repetitious. Chapter 9 of this guidance (paragraphs 9.4 to 9.10) provides more detail on the definition of relevant, frivolous and vexatious representations.’*

5. The details of the application are:

Applicant	Dorstone Playing Field Management Committee	
Agent	Not applicable	
Type of application:  Grant	Date received:  27 March 2024  28 day consultation started:  28 March 2024	28 Days consultation ended:  24 April 2024

**Summary of Application**

6. The application (appendix 1) requests the grant of a premises licence to allow the following licensable activities, during the hours shown, as follows:

Live Music (Outdoors), Recorded Music (Outdoors)

Friday 18:00 – 23:59

Saturday 15:00-23:59

Sunday & Monday 12:00-16:00

Late Night Refreshment (Outdoors)

Friday – Saturday 23:00 – 23:30

Sale/Supply of Alcohol (consumption on the premises)

Friday 18:00 – 23:30

Saturday 15:00-23:30

Sunday & Monday 12:00-16:00

(Licenced for occasional musical events at weekends and Bank Holidays in the period from June to September)

The proposed Designated Premises Supervisor (DPS), Richard Catterall, has not been granted a personal licence by his local authority at the time this report was produced.

*Although it has been established from discussions with West Mercia Police’s Licensing Officer, they wish to run a single event each year, in the form of a festival. The festival is an effort to raise money to keep the playing fields a financially viable for the local community. They would expect to have approximately 700 people attend which they could not run on a Temporary Event Notice (TEN). They were hoping to run the odd additional event (much lower numbers of attendees) for the local community only, but are happy to forego that to achieve the festival*

## **Summary of Representations**

7. Two (2) representations offering conditions were received from Environmental Protection & Trading Standards who act responsible authorities. The conditions were agreed with the applicant. (Appendix 2 & Appendix 3).
8. One (1) further representation was received from West Mercia Police as a responsible authority offering conditions which have now been agreed with the applicant (appendix 4).
9. Twenty-one (21) relevant representation have been received from members of the public that the licensing authority have accepted as being relevant. (Appendix 5).
10. The majority of the relevant representations (although submitted individually from person to person and different households) appear to be of a similar nature.
11. A number of relevant public representations contained information that was not relevant e.g. increased traffic and wildlife issues. These cannot be considered in determining the application in accordance with the Licensing Act 2003.
12. Two (2) public representations were received from members of the public during the consultation period but were rejected as not being relevant. These will remain on file.

## **History**

13. In 2018, the premises held one TEN on 1 - 2 September for a maximum of 150 people (including staff/volunteers). The event was for an end of Summer Party and was held between 18:00 – 01:00
14. In 2023, the premises held a TEN for a maximum of 450 people (to include staff/volunteers) on 16-17 September 2024 between 18:00 – 24:00 for a charity fundraiser.

## **Community impact**

15. Any decision may have an impact on the local community.

## **Environmental Impact**

16. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal environmental impacts for the council.

## **Equality duty**

17. Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to –

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
  - b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
  - c) Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
18. There are no equality issues in relation to the content of this report.
19. This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in section 1 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
20. Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the council on a number of grounds including the protection of rights and freedoms of others. The First Protocol – Article 1 – also provides that every person is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

## **Resource implications**

21. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal resource implications for the council.

## **Financial implications**

22. There are unlikely to be any financial implications for the council as licensing authority at this time.

## **Legal implications**

23. As relevant representations have been received, the Sub Committee must determine the application under Section 3.5.7 (c) of the Herefordshire Council constitution. The representations must relate to the licensing objectives and the Sub Committee must determine the likely effect of the grant of the premises licences on the promotion of the licensing objectives.
24. The licensing authority must have regard to the promotion of the four licensing objectives namely; the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm in exercising its functions under the Licensing Act 2003. Further regard should be had to the statutory guidance under Section 182 of the Act and

the Council's own statement of licensing policy. The options available to the licensing authority are set out in section 1 of this report.

25. The Sub Committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.
26. The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black. In this case it was summed up that: -
27. A licensing authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.
28. Furthermore the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.
29. This judgement is further supported in the case of The Queen on the Application of Bristol Council v Bristol Magistrates' Court, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL 648859 in which it was said:  
  
*'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'*.
30. In addition to this it was stated that any condition attached to the licence should be an enforceable condition.

## Right of Appeal

31. Schedule 5 of the Licensing Act 2003 gives a right of appeal which states:

Schedule 5 Part 1

### Rejection of applications relating to premises licences

1 Where a licensing authority—

- (a) rejects an application for a premises licence under section 18,
- (b) rejects (in whole or in part) an application to vary a premises licence under section 35,
- (c) rejects an application to vary a premises licence to specify an individual as the premises supervisor under section 39, or
- (d) rejects an application to transfer a premises licence under section 44,

the applicant may appeal against the decision.

### Decision to grant premises licence or impose conditions etc.

2(1) This paragraph applies where a licensing authority grants a premises licence under section 18.

(2) The holder of the licence may appeal against any decision—

(a) to impose conditions on the licence under subsection (2)(a) or (3)(b) of that section, or

(b) to take any step mentioned in subsection (4)(b) or (c) of that section (exclusion of licensable activity or refusal to specify person as premises supervisor).

(3) Where a person who made relevant representations in relation to the application desires to contend—

(a) that the licence ought not to have been granted, or

(b) that, on granting the licence, the licensing authority ought to have imposed different or additional conditions, or to have taken a step mentioned in subsection (4)(b) or (c) of that section,

he may appeal against the decision.

32. Appeals should be made to the Magistrates Court and must be made within 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against

## **Risk management**

33. There is little risk associated with the decision at this time as the legislation allows a right of appeal to the Magistrates Court within a period of 21 days of being notified of the decision in writing.

## **Consultees**

34. All responsible authorities and members of the public living within Herefordshire.

## **Appendices**

Appendix 1 - Application Form

Appendix 2 – Environmental Protection Representation

Appendix 3 – Trading Standards

Appendix 4 – West Mercia Police Representation

Appendix 5 – Public Representations

## **Background papers**

None Identified

**Please include a glossary of terms, abbreviations and acronyms used in this report.**

**TEN – TEMPORARY EVENT NOTICE**